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Petitioners Alan Woodruff, David Kirk, Lisa Blodgett and Tiffani LoBue bring this First Amended Petition for a Writ of Mandate; First Amended Complaint for Declaratory and Injunctive Relief, pursuant to Code of Civil Procedure §1085 and Civil Code §525, et seq., and allege as follows against Respondents Erin Gettis ("Gettis"), in her official capacity as the Director of Respondent Riverside County Department of Animal Services, Respondent Riverside County Department of Animal Services ("RCDAS"), Respondent County of Riverside, Respondent Jeff Van Wagenen ("Van Wagenen"), in his official capacity as County Executive Officer, County of Riverside, and Does 1 through 10, inclusive. The following allegations are based on information and belief, unless otherwise specified.

PRELIMINARY STATEMENT

Two weeks after the filing of this action on August 20, 2024, Respondent Erin Gettis suddenly resigned from her position as Director of Respondent Riverside County Department of Animal Services and was rewarded with, as she described it publicly, a "promotional opportunity." Gettis and Respondent County of Riverside were initially coy about where she was going, despite taxpayers in the County of Riverside certainly having the right to expect transparency and County management to adhere to their fiduciary duties to taxpayers.

Regardless, the County of Riverside ultimately acknowledged Gettis was being moved to an Executive Director position with the Riverside University Health System Medical Center. As set forth in the original Petition and Complaint, Gettis had no experience in animal services before being hired as Director of Riverside County Department of Animal Services, and likewise, her resume is devoid of any experience in health services, hospital-based clinics, medical research studies, patient care, and clinical support services, though those are some of the responsibilities specified in the job listing. Oddly, a degree in architecture meets the education requirements for this health care/patient management position, and low and behold, that is precisely the degree that Gettis has (she does not have a degree in business, nursing, healthcare, or public administration which are the other degrees that, understandably, meet the education requisites for the position). This cavalier, and frankly corrupt, action by Respondents

to force Riverside County taxpayers to subsidize the salary for Gettis, who is yet again gifted a position she is unqualified for, is plainly violative of the fiduciary duties Respondents owe to their constituents. See e.g., Nussbaum v. Weeks (1989) 214 Cal. App. 3d 1589, 1597 ("a public office is a public trust ... [an officer of a county] should therefore act with the utmost good faith"). As set forth below, the actions of Respondents are far afield of the requisite fiduciary duties and good faith owed to the community and taxpayers in the County of Riverside. As if this imprudent and wasteful spending for a "promotion" that Gettis neither

deserves nor is qualified for was not enough, on September 17, 2024, Respondent Jeff Van Wagenen ("Van Wagenen"), the County Executive Officer, recommended that the Board of Supervisors of the County of Riverside approve a motion for a \$2,450,075 "consulting contract" (with a \$245,007 aggregate contingency packed in, to boot), for a total of \$2,695,082, for the fringe animal shelter consultant, Kristen Hassen. (See link: (https://cloud.wclgportal.com/s/jkRgyWiKGcDNwHA.) The duration of the contract was 26 months, providing compensation to Hassen and her Texas LLC Outcome for Pets Consulting, at the rate of \$94,233.65 a month (not counting the "aggregate contingency"). This is a stunning waste of public funds, particularly given the previous hiring of Gettis by Respondent Van Wagenen, despite the fact that she had utterly no skills or experience in animal care or shelter management, though her husband, Aaron Gettis, was County Counsel for the County of Riverside, when she was hired. If a qualified person had been hired by Van Wagenen in the first place, Hassen would not be in the picture now.

The Board of Supervisors, being the elected body to oversee the business of the County of Riverside, and safeguard taxpayer funds, had a fiduciary responsibility to check for themselves that the information provided by Van Wagenen was correct and accurate.

¹ If Aaron Gettis participated in some manner in the making of his spouse's contract to serve as Director of RCDAS, this pleading will be amended to add a violation of Govt. Code §1090

which prohibits a public official from participating in making a contract in which that official has a financial interest. Aaron Gettis would have had a financial interest in the Gettis contract

because he is married to Respondent Gettis and had a financial interest in his spouse's salary

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and benefits.

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Shockingly, the Board of Supervisors—after a vapid eight-minute discussion (a minute and a half of which were devoted to a childish rant on media coverage on this important issue) devoid of any substantive value, other than one Supervisor rightly noting that the contract amount was "very, very significant"—approved this boondoggle. (See link: (https://youtu.be/u4Gm iP1zo4.) The Supervisors were too sheepish to ask: (1) why was

Hassen selected? (2) why was no one else considered? (3) what is Hassen's background and how is she viewed in the animal shelter area? (4) what warrants such an astronomically large contract? (5) what negotiations took place on the contract amount? (6) why is the County hiring a "consultant" before it hires a Director to replace Gettis? and (7) why is the County not consulting with the nearby and well-respected no-kill shelter in Palm Springs, or Nathan Winograd, the definitive expert in no-kill shelters and a participant in the drafting of the Hayden Act, rather than spending \$2.45 million on a fringe person?

To be fair, Van Wagenen's executive summary (link below) was woefully inadequate, and indeed, misrepresented and concealed relevant portions of Hassen's checkered career, never mentioning her well known atavistic philosophy that animals should be kept out of shelters as much as possible and left to fend for themselves on the streets, and the devastation she has caused in communities from her approach which is more concerned with calculating numbers at her desk than caring for animals in a shelter. (See link:

https://cloud.wclgportal.com/s/yBR9esFBxipQdp7;

https://cloud.wclgportal.com/s/KiP5Y9ZttKMHFBq.)

Though Van Wagenen indicated this was a "sole source" contract², none of the supporting materials in the above links provide any insight into why Hassen was the only person in the world who could fulfill the contract's requirements. And, needless to add, she most certainly was not.

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27 28 ² A sole source contract is awarded without the usual competitive bidding process when only one business can fulfill the contract's requirements. Of course, that is demonstrably false with respect to this contract, and further evidence of blatant collusion and corruption.

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As Nathan Winograd, who helped draft the Hayden Act and is the Executive Director of the No Kill Advocacy Center, stated:

"This begs the question for Riverside County officials: Instead of hiring a "shelter" director who doesn't know what they are doing [Gettis] and then spending millions more on a consultant, why not hire a director who is passionate about saving lives, has the skill set to do so, and is willing to spend the money the taxpayers allotted for its intended purpose: to care for animals?" Nathan Winograd, @Nathan Winograd.com, September 20, 2024.

Indeed, at the next Board meeting on October 8, 2024, Supervisor Karen Spiegel, who was not present at the previous meeting raised concerns about the "sole source" contract without consideration of any other options and noted the "serious concerns brought up" at the previous meeting about the contract. (See link: https://youtu.be/ejhujHD1i9s.) When Supervisor Spiegel asked for an explanation as to the process for cancellation of the contract, Van Wagenen initially went mute and Supervisor Perez chimed in that the inquiry by Supervisor Spiegel was a "non-agenda item." Plainly, Van Wagenen and Perez had no desire for transparency and preferred to squelch discussion. Ultimately, a County representative explained that the Hassen contract could be cancelled at any time with 30-days notice. And, that is precisely what needs to happen.

As set forth below, in addition to the serious and ongoing violations of the Hayden Act, and related laws and ordinances for the safety of animals under the care of a facility set forth in the original pleading, the facts of this case, and ongoing malfeasance (to say the least), required this amended pleading which adds causes of action, under both statutory and common law, for the illegal expenditure and waste of taxpayer funds, as well as fraud, collusion, ultra vires, and failure to perform a duty.

The taxpayer suit claims arise out of 1) Van Wagenen's hiring of Gettis, with no qualifications or experience to serve as Director of RCDAS, 2) Van Wagenen's "promotion" of Gettis to a position which she has no qualifications or experience for, and 3) Van Wagenen's

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recommendation for the useless, unnecessary, excessive and financially imprudent Hassen deal for \$2,450,007, that he asked the Board of Supervisors to approve, and 4) rampant nepotism in RCDAS which negatively affects the workplace in countless ways.

Petitioners intend to seek a preliminary injunction to stay the performance of the Hassen contract, and thereby save taxpayer money, unless the County of Riverside will act in good faith, and consistent with its fiduciary duties to its residents and taxpayers, and cancel the Hassen contract, or, at the very least, stipulate to stay the performance of the \$2,450,007 contract, pending judicial review. It is so easy to imagine the good that would come for allocating that \$2.45 million not to Hassen, but to improving the lives of the animals at the facilities. For instance, simply expanding the space available to kennels would save so many dogs and cats from being killed by RCDAS.

Government service is a public trust; it is not an opportunity for those in power to reward others, including family or friends, with employment opportunities which they are woefully unqualified for and financial windfalls which waste taxpayer money.

INTRODUCTION





1. The disturbing photographs above, and those throughout this pleading, were taken by a community member visiting RCDAS facilities. Some photographs were taken after

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- 2. Animals should be treated "kindly," as required by law, and not, as RCDAS treats them, in dirty kennels, under inhumane conditions, subject to being killed in a helterskelter manner and placed in barrels to be disposed. *Dogs and cats in the custody of RCDAS* deserve to go out the front door to a new beginning, not the back door with their lives cut short to end up in a landfill or rendering facility.
- 3. The original pleading in this action sought the removal of Gettis and an injunctive relief compelling RCDAS to follow—not evade—the applicable law. And, the No Kill Equation—a set of simple and straightforward elements, developed by Nathan Winograd of the No Kill Advocacy Center, that when implemented comprehensively in animal shelters can eliminate the killing of healthy or treatable animals—must be adopted by RCDAS, just as it has been in communities, large and small, urban and rural, wealthy and less wealthy, throughout the country.
- 4. It is troubling that in 2024, and despite a budget of \$39,000,0000, Riverside County Department of Animal Services is notorious for its extraordinarily high kill rate. In 2023, Best Friends Animal Society, a nationally respected organization with particular expertise in shelter statistics, stated that RCDAS facilities killed more animals than any other

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- 5. One purpose of this action was to permanently remove Gettis as Director of RCDAS—and that has been achieved within 15 days of filing the action—as well as to compel RCDAS to follow and obey the law, to treat animals in their custody with necessary and prompt veterinary care, nutrition, shelter, "to treat them kindly" as the law requires, and to stop killing healthy and adoptable animals, and animals that could be made adoptable with reasonable efforts. Sadly, so many other animals at RCDAS suffer the same fate as those in the photographs in this pleading—an utter and profound lack of care, concern and dignity that they are entitled to. It is time for that to change. As set forth below, the excessive killing of animals without rhyme or reason and a death sentence that can come at any time, often based on a pretext that the animal has a behavioral or medical issue, not matter how minor or treatable (in one instance, it was a cough), is unconscionable. This disregard for the law must stop, a no-kill policy must be adopted, and the replacement for Gettis (who was entrusted with the stewardship of RCDAS, despite absolutely no relevant experience) must be a leader truly committed to acting in the best interests of animals in the custody of RCDAS.
- 6. This case involves a shocking, callous, and ongoing failure to follow California law by RCDAS and Gettis, who has referred to the Hayden Act—the well-established and controlling statutory scheme regulating animal shelters—as nothing more than "legalese."⁵

³ RCDAS has engaged in "sleight of hand" statistical manipulation to publicly contend otherwise. The tactics are as transparent as the statistical results are unconvincing. The level of deceit is disturbing, but par for the course for RCDAS and Gettis.

⁴ To refer to the killings as "euthanasia" is, to say the least, misleading. Euthanasia refers to ending the life of someone who is terminally ill or in great pain and suffering. The overwhelming number of dogs and cats killed at RCDAS are healthy and adoptable, or could be made adoptable with reasonable efforts. Though the term may be a convenient one for RCDAS to use, ending the lives of thousands of healthy and adoptable animals is anything but euthanasia.

⁵ Interview with Investigative Reporter Mary Strong, KMIR, May 16, 2024. In this same television interview, Gettis suddenly and disdainfully rolled her chair off camera to avoid answering questions about her management of RCDAS and the applicable law. (See link: https://voutu.be/bJ1c7TLgLn0.)

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- 7. The enactment of the Hayden Act placed California at the forefront of saving, rather than destroying, the lives of animals in animal care facilities. Indeed, the Hayden Act was recently affirmed less than one year ago in Santa Paula Animal Rescue Center, Inc. v. County of Los Angeles (2023) 95 Cal. App. 5th 630, 637 where the Court of Appeal stated: "[Food and Agriculture] section 17005, subdivision (a), Civil Code section 1834.4, subdivision (a), and Penal Code section 599d, subdivision (a), all state that it is California's policy that no adoptable animal should be euthanized." The law is clear and Respondents' willful failure to adhere to it—and indeed disregard of it—compels Court intervention.
- 8. Petitioners asked in the original pleading that Gettis be permanently removed from her position with RCDAS, and RCDAS be ordered to follow state laws as set forth herein, to cease practices which directly lead to the death of animals under the supposed care of RCDAS, and to stop abusive practices which are harmful to animals without any reciprocal benefit to the animals or to the public. With Gettis removed, this action continues with the original Hayden Act claims, in additional to a taxpayer suit for the waste of public of funds, and the misconduct associated with such waste.

THE PARTIES

- 9. The Petitioners in this action have spent, collectively, over a half-century devoting countless hours to animal advocacy and welfare, animal rescue, shelter management, animal safety, community education and no kill policies (as opposed to Gettis who evidently spent no time in any of these areas before her employment with RCDAS).
- 10. Petitioner Alan Woodruff is an individual and 35-year resident and taxpayer of the City of La Quinta, County of Riverside, State of California, and has paid, or is liable to pay, to the County of Riverside a tax assessed on Petitioner by the County of Riverside. He is a former head coach of track and field, and cross country, at Palm Desert High School. Petitioner is beneficially interested in this action as a citizen of the State of California in having the laws

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discussed herein executed properly and the statutory duties owed by RCDAS and Gettis enforced. Petitioner Woodruff is the founder and CEO of Alan's All Animal Rescue Foundation ("AAARF"). AAARF is devoted to reuniting lost pets with their owners, finding homes for animals in danger of being euthanized, providing meals to animals in need, and rescuing dogs that sometimes become trapped in the mountains surrounding La Quinta Cove. Petitioner starts his days at 4:00 a.m. feeding dozens of feral and abandoned cats in his community. He has rescued and found homes for over 231 dogs. The La Quinta City Council has awarded him a "Pillar of the Community" award for his dedication to the devotion of all animals. His motto is simple: Adopt and love all animals." Petitioner Woodruff feels strongly that this core principle is not one adhered to by Respondents.

11. Petitioner David Kirk is an individual and 14-year full-time and 19-year parttime resident and taxpayer of Palm Desert, County of Riverside, State of California, and has paid, or is liable to pay, to the County of Riverside a tax assessed on Petitioner by the County of Riverside. Before retiring to the Coachella Valley, Petitioner Kirk was a senior executive in Fortune-10 technology companies in Silicon Valley and Washington, D.C. Petitioner Kirk is beneficially interested in this action as a citizen of the State of California in having the laws discussed herein executed properly and the duties owed by Gettis and RCDAS enforced. Petitioner Kirk first became involved with RCDAS in 2008 when his wife (Dr. Leigh Kirk, DVM, MS), prior to graduating as a veterinarian from Colorado State University with a specific interest in Feline and Shelter Medicine, volunteered with RCDAS. Petitioner Kirk quickly learned that RCDAS had a very high kill rate for cats and Petitioner began to review and analyze their published data. Based on Petitioner's calculations of RCDAS published statistics for 2009, 4 out of every 5 cats who entered RCDAS did not leave alive. In 2015, upon learning that RCDAS was killing hundreds of underage kittens (less than 8 weeks of age, because they needed 24-hour care which RCDAS would not provide), Petitioner Kirk converted one of his outbuildings to a kitten nursery and started saving cats that would overwise be killed by RCDAS. Between 2010 and 2022, Petitioner Kirk and his spouse rescued approximately 1500

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cats and kittens. Petitioner worked diligently to bring resources to RCDAS to achieve higher life-saving rates.

- 12. Petitioner Kirk has extensively reviewed and analyzed the statistics provided by RCDAS, and has found that the public information contains, and continues to contain, gross irregularities (e.g., earlier this year, the public records stated that approximately 15,700 animals, going back to 2016, were "still in the shelter"), clearly an absurdly ridiculous assertion. In a subsequent meeting with RCDAS staff, it was disclosed that the public data did not accurately represent the actual internal data, and that a faulty process implemented in 2016 had cumulatively introduced the erroneous data each month and the quality assurance procedures were either not performed or failed to detect the errors for the following eight years. Further, using internal shelter data records, it would appear to be mathematically highly improbable to produce a calculation showing a live release rate of 97% for cats, and 95% for dogs, in RCDAS facilities, without either (a) double counting dogs and cats who transfer between shelter and foster homes (a matter that was suggested to the then staff in 2016), and (b) counting cats involved with Trap Neuter Return (TNR) and Community Cat Programs – both of which distort LLR erroneously to provide "better" results. In sum, the kill rates at RCDAS facilities appear exponentially higher than those represented by RCDAS and Gettis, and RCDAS is inaccurately reporting data, including LRR data.
- 13. Petitioner Lisa Blodgett is an individual and 40-year resident and taxpayer of the City of La Quinta, in the County of Riverside, State of California, and has paid, or is liable to pay, to the County of Riverside a tax assessed on Petitioner by the County of Riverside. Petitioner is beneficially interested in this action as a citizen of the State of California in having the laws discussed herein executed properly and the duties owed by Gettis and RCDAS enforced. Petitioner Blodgett has been involved in animal safety, animal rescue and community education for over 16 years, beginning in 2008 with speaking out on the cruelty of the Palm Springs rodeo in conjunction with the nonprofit Desert Paws. In 2009, Petitioner volunteered with the Humane Society of the Desert, assisting with fundraising events, and adopted a pit

bull. Petitioner first experienced and witnessed the inhumane and illegal treatment of pets at the Indio Animal Shelter in about 2010. Animals were kenneled in substandard conditions, and volunteers, including Petitioner, paid to install a misting system. During the fundraiser that was held at the Indio Shelter, many people saw the deplorable conditions. Petitioner, along with others, began to volunteer.

- 14. Petitioner Blodgett worked diligently with the Mayor of Indio to teach the staff how to clean kennels, transform the shelter from high-kill to no-kill, implement the programs, and hire a qualified director. Petitioner communicated with Best Friends Animal Society to help with a search for a director. The Grand Jury investigated the conditions at the Indio shelter. A lawsuit was also filed against the city of Indio for the deplorable conditions. Afterwards, the town of Indio chose to shut down the shelter in 2012 and contract with the county of Riverside Animal Services. Over 200 pets were at the Indio shelter. Through the relationships with rescues in Canada and Washington, the volunteers coordinated several flights to safety and homes. A few local rescues also had adoption events. Every dog and cat from Indio made it out alive and did not get transferred to RCDAS. Petitioner Blodgett has fundraised at events and fostered for the Pet Rescue Center in Coachella. Petitioner has volunteered with Wings of Rescue and coordinated flights with dogs from Coachella Valley Animal Campus and the Palm Springs Animal Shelter to rescues in Bellingham, Washington, and Canada. Petitioner has also whelped and raised almost 20 canine families from the Coachella Valley, preventing them from entering the shelter system.
- 15. Petitioner Blodgett pulled three puppies under four months old from RCDAS in 2014 directly from what they called the "jeopardy" cage back behind closed doors. Petitioner was allowed back there with the Animal Samaritans rescue coordinator. Petitioner has two today. They were going to be killed for being fearful. They have been beautiful pets and part of Petitioner's family for ten years. Once Petitioner exposed this at an RCDAS commission meeting, she could no longer pull dogs from jeopardy cages. Since then, Petitioner has saved many dogs from RCDAS and San Bernardino Shelter, and found them homes. Over the past

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- 16. Petitioner Blodgett believes strongly that a no-kill facility is achievable, but requires a compassionate, hard-working Director with experience in the field leading the way and not rubber-stamping the continued killing of animals.
- 17. Petitioner Tiffani LoBue has been at the forefront of animal advocacy for 27 years, and is a resident and taxpayer of the City of Palm Springs, County of Riverside, State of California, and has paid, or is liable to pay, to the County of Riverside a tax assessed on Petitioner by the County of Riverside. Petitioner is beneficially interested in this action as a citizen of the State of California in having the laws discussed herein executed properly and the duties owed by Gettis and Riverside County Department of RCDAS enforced. Petitioner LoBue's journey to animal rights and advocacy began before moving to Palm Springs, but upon arrival, Petitioner quickly immersed herself in volunteering with Save-a-Pet, in Desert Hot Springs, an organization that rescued stray and discarded animals from the fields and streets in the area. Petitioner also volunteered with Orphan Pet Oasis (now the Humane Society of the Desert) and worked with both organizations until 2003.
- 18. In 2004, Petitioner LoBue volunteered with Animal Samaritans doing administrative work, cleaning kennels and walking dogs. Later, Petitioner began a 7-year project of transporting dogs from the Thousand Palms facility to homes in Southern California.
- Thereafter, Petitioner LoBue began to regularly speak at city council Board 19. meetings through the Coachella Valley in support of a variety of causes, including spay/neuter programs, backyard breeding, and related proposed ordinances.
- 20. In 2013, Petitioner LoBue began to volunteer with the Palm Springs Animal Shelter which now serves as a model for no kill shelters. In addition, Petitioner has volunteered for the Animal Rescue Center of California, based in Coachella, California, which works to save dogs from the East Valley. Petitioner has attempted time and time again to meet with Gettis to

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- 21. Respondent Erin Gettis is, and at all times relevant hereto has been, the Director of Respondent Riverside County Department of Animal Services. Coincidentally, Respondent Gettis' husband, Aaron Gettis, is Chief Deputy County Counsel for the County of Riverside.⁶
- 22. Respondent Jeff Van Wagenen is, and at all times relevant hereto has been, the County Executive Officer of the County of Riverside, State of California.
- 23. Respondent Riverside County Department of Animal Services provides all animal services for Respondent County of Riverside, including shelter services and operates four facilities that house dog, cats and other animals. The shelters are (1) the Western Riverside County/City Animal Shelter in Jurupa Valley, California, (2) the San Jacinto Valley Animal Campus in San Jacinto, California, (3) the Coachella Valley Animal Campus in Thousand Palms, California, and (4) the Blythe Animal Shelter in Blythe, California.
- 24. Respondent County of Riverside is a political and geographic subdivision of the State of California established and operating under the laws of the State of California and created for the provision of government services.
- 25. The true names or capacities, whether individual, corporate, partnership, joint venture, or otherwise of Respondents DOES 1 through 10, inclusive, are unknown to Petitioners, who therefore sue these Respondents by such fictitious names. Each of the fictitiously named Respondents is responsible in some manner for the occurrences and violations herein alleged. Petitioners will amend this Petition to allege the true names and capacities of Does 1 through 10 when ascertained.
- 26. At all times herein mentioned, each Respondent was acting as the agent, servant, representative, partner, employee, joint venturer and/or co-conspirator of each remaining Respondent. Each Respondent was acting in concert with each of the remaining Respondents in

⁶ An obvious conflict of interest arises with respect to Mr. Gettis' position with the County of Riverside and the representation of his spouse, Respondent Gettis, in this action.

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all matters herein alleged. At all times herein mentioned, each of the Respondents was acting within the course and scope of such agency, employment, representation, partnership, joint venture, conspiracy, and/or concert of action, with the advance knowledge, permission, acquiescence, authorization, direction, or subsequent ratification of each and every remaining Respondent.

JURISDICTION AND VENUE

27. This Court has jurisdiction under Code of Civil Procedure §1085 and Civil Code §525, et seq. The County of Riverside is the proper venue for this Petition since the acts performed by the Respondents, including but not limited to, the violations of statutes, took place and continue to take place in the County of Riverside. Further, the impact of Respondents' decisions, policies, acts, and failures to act have had and will continue to have severe adverse impact upon Petitioners, the County of Riverside, its citizens and its dogs, cats, and other animals, as more fully set forth herein.

FACTUAL BACKGROUND

- 28. Petitioners have satisfied the requirements for a Writ of Mandate in that (1) Petitioners have a beneficial interest in the outcome of this Petition in that each of them have been involved in animal advocacy for decades and have a strong interest in requiring Respondents to follow the law, including the Hayden Act; (2) there is no plain, speedy, or adequate remedy at law; (3) dogs and cats will continue to be killed daily by RCDAS and (4) the lack of adherence to the law by RCDAS will continue unless the Court orders Respondents to follow and obey the applicable law and issue injunctive relief as requested herein.
- 29. An actual controversy exists in that Petitioners contend Respondents have failed and continue to fail to follow the laws as set forth herein. Petitioners further contend that Respondents have established a pattern and practice of violations of the law, and that the conduct and lack of action alleged herein is neither isolated nor random. Indeed, Respondents have ignored the request of employees, volunteers, rescue organizations and the general public, and insist they have acted in accordance with the laws, and that the policies and procedures of

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RCDAS and Gettis are consistent with the law. This is so despite Gettis' stated blatant disregard for the provisions of the Hayden Act.

- 30. Thus, Petitioners seek injunctive relief and respectfully request that the Court intervene and resolve this conflict, order RCDAS to comply with the law, enjoin RCDAS to adhere to policies and procedures that are consistent with, and required by, the applicable law, in order to ensure that animals in the custody of RCDAS are treated humanely and kindly, provided necessary and prompt medical condition, accurate records are properly maintained, and animals that are adoptable or could be made adoptable with reasonable efforts are not killed. Further, Petitioners respectfully request the Court appoint an independent third party to oversee compliance and report findings back to the Court. Given the gravity of this situation, and the lack of transparency by Respondents, the appointment of a third party to report back to the Court is critical to ensure compliance with the law as well as to protect the health, safety and dignity of animals in the custody of RCDAS.
- 31. Gettis publicly stated that the Hayden Act is not an enacted law—cavalierly describing it as "legalese" that she does not have "to dwell on." This displays an utter lack of understanding of the law. In fact, provisions of the Hayden Act were upheld as recently as September 2023. See e.g., Santa Paula Animal Rescue Center, Inc. v. County of Los Angeles (2023) 95 Cal. App. 5th 630 (provisions of the Hayden Act "all state that it is California's policy that no adoptable animal should be euthanized"). (See link: https://youtu.be/Q1m5yCQvahk.)
- 32. In 1998, noting the "social and economic costs of euthanasia," the California Legislature enacted—on an almost unanimous vote—the Hayden Act with the purpose of shifting California's animal shelter system from taking lives to saving lives of animals that found their way to an animal shelter. The Hayden Act's provisions are codified throughout the Civil Code, the Food and Agricultural Code, and the Penal Code. In all three codes, the Legislature specifically emphasized the policy of California to save, not kill, animals. See Civil Code §1834.4 ("It is the policy of this state that no adoptable animal should be euthanized if it can be adopted into a suitable home."); Food & Agriculture Code §17005 (same); Penal Code

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§599d (same). Under the statutes, even animals that are not technically "adoptable" should not be euthanized "if they could become adoptable with reasonable efforts." This policy preference, enacted by the People of the State of California, is the law and does not warrant the derision by Gettis as "legalese."

- 33. The annual budget of RCDAS for fiscal year 2023/2024 is \$39,138,743.00. This is an almost \$17,000,000.00 increase over fiscal year 2022/2023. Instead of allocating that money to the care and welfare of the animals to which it is entrusted and facilitating their adoption to the public and rescue organizations, RCDAS and Gettis use the money to inflate upper management salaries and spend it in ways that are opaque, at best, and do nothing to proactively move RCDAS to a no kill facility.⁷
- 34. RCDAS cuts costs by carrying out a policy to kill healthy, adoptable animals, instead of spending resources feeding, caring for and housing them, and hiring sufficient personal to perform those duties and veterinary services, and ensuring that the animals are adopted in the community or through animal rescue organizations.
- 35. RCDAS refuses to spend money necessary to carry out their basic duties towards dogs and cats, and the taxpaying citizens of the County of Riverside, including (1) the recruitment and hiring of critically needed kennel attendants and employees who actually render care and services to the animals, (2) ensuring that proper and necessary veterinary medical care is available to all animals; (3) educating and training kennel staff to properly handle, interact, treat, and assess animals, and (4) develop and implement proven and successful animal welfare programs where the public or rescue organizations are encouraged to adopt animals.
- 36. These critical duties are out of reach in large part due to Gettis being hired by Van Wagenen as the Director of RCDAS. Gettis had no prior education, work experience or background in animal welfare, animal behavioral science or shelter management. Gettis has a

⁷ To illustrate, RCDAS accounting records show hundreds of dollars paid to Gettis for such items as "public service transportation" and "meals." Another entry shows a check issued for \$29,719.00 for "professional services," with no vendor identified.

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Bachelor's degree in Architectural Studies and a Master's degree in Architecture. Her work experience before arriving at RCDAS consisted of the following:

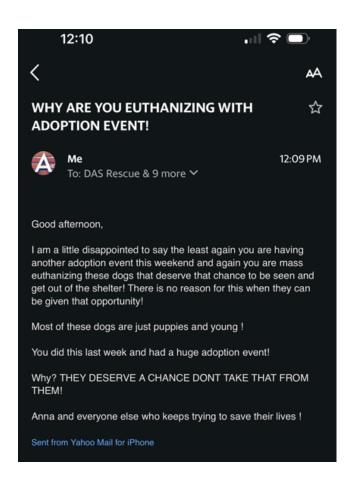
- November 2003 March 2005: Historic Preservation Manager, City of San Juan Capistrano:
- March 2005 January 2006 County Historic Preservation Officer, Riverside County Regional Parks and Open-Space District;
- January 2006 February 2018 City of Riverside, Division Manager-Neighborhood Engagement Division (March 2013 – February 2018), Principal Planner (March 2011 – February 2013), City Historic Preservation Officer (January 2006 – March 2011)
- March 2018 March 2022 Riverside County Regional Parks and Open-Space District, Bureau Chief – Planning and Development (March 2018 – December 2019); Assistant Director (December 2019 – March 2022).
- 37. In sum, Gettis' works history is essentially Parks and Rec. That is the extent of it. Before becoming Director of RCDAS in March 2022, she had absolutely no experience with animal care, animal welfare or shelter management, let alone being entrusted to run an organization with a 39-million-dollar budget. Respondent Gettis' lack of qualifications, training and experience plays an inordinate role in giving RCDAS the dubious distinction of being an animal shelter with the highest kill rate among reporting shelters in the entire United States.
- 38. Notably, Gettis' hiring as Director of RCDAS was, to say the least, opaque and secretive. She was not hired by the County of Riverside Board of Supervisors nor were any public hearings held relating to her employment by the County of Riverside. Gettis was appointed to the position of RCDAS Director by Van Wagenen. This appointment was effective on March 10, 2022. As the CEO made this appointment, there was no associated agenda item at a Board of Supervisors meeting. Yet, Gettis was hired, despite her lack of any requisite skills to guide RCDAS and oversee its budget.

and given her remarkable absence of any qualifications for the position—is, simply stated, inexplicable. Indeed, the only discernible connection between Gettis and Riverside County at the time of her hiring was that her husband, Aaron Gettis, was Chief Deputy County Counsel for Riverside County. It is unclear what role her husband may have played in her employment for a position that provides her with a compensation package of approximately \$278,216 per year or how this obvious conflict of interest was handled (if it was) by the County of Riverside. Mr. Gettis, Respondents Gettis, Van Wagenen, Riverside County and RCDAS have been noticeably mum on this issue.

FIRST CAUSE OF ACTION

Writ of Mandate for Violations of *Civil Code* §1834.4(a), *Penal Code* §599d, and *Food & Agriculture Code* §17005(a) (Against Respondents Gettis, RCDAS, County of Riverside)

- 40. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action.
- 41. Civil Code §1834.4(a) and Food & Agriculture Code §17005(a) state: "It is the policy of the state that no adoptable animal should be euthanized if it can be adopted into a suitable home. Adoptable animals include only those animals eight weeks of age or older that, at or subsequent to the time the animal is impounded or otherwise taken into possession, have manifested no sign of a behavioral or temperamental defect that could pose a health or safety factor risk or otherwise make the animal unsuitable for placement as a pet, and have manifested no sign of disease, injury, or congenital or hereditary condition that adversely affects the health of the animal or that is likely to adversely affect the animal's health in the future."
- 42. As reflected in the email below, Respondents have a pattern and practice of killing adoptable animals.



- 43. Dogs remain in kennels for days without any interaction or exercise, and the only break comes if a volunteer is able to spend some time with the animal.
- 44. The prolonged confinement causes stress on the animals and adversely affects the animal's mental and physical condition. Over time, without a means to release the pent-up energy, a dog will begin to exhibit signs of kennel stress, such as barking excessively, jumping up and down when a person walks by, or over excitement such as jumping on a person if the person attempts to connect with the dog. Moreover, given the abysmal kennel conditions (the photographs below are indicative of those conditions) animals often suffer from kennel cough or giardia which is used as a pretext to then kill the animals, despite the fact that these infectious conditions are easily treatable with minimal expense.





- 45. These behavioral issues not only decrease the likelihood of adoption, but in fact, increase the dog's likelihood of being killed by RCDAS. Indeed, RCDAS, with the support of Gettis, uses the pretext of animal behavioral problems to support the killing of the animal. Even young puppies and kittens are not sparred from this haphazard killing.
- 46. To ensure temperament and behavioral evaluations before sentencing a healthy animal to death, RCDAS must hire qualified professionals such as properly qualified animal behaviorists and veterinarians. These professionals may then perform evidence-based, proper and lawful behavioral evaluations to determine whether the dog has a behavioral or temperamental defect that could pose a health or safety risk or otherwise make the animal unsuitable for adoption, before reaching the irreversible decision to kill an animal. The

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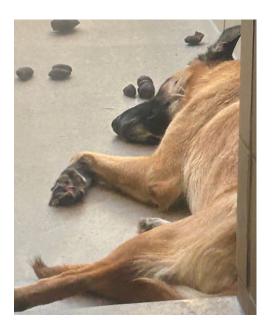
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- 47. RCDAS kills adoptable dogs without any warning and without providing adequate warnings of impending euthanization on its website since the "red list" of animals about to be killed is not on the adoption section of the website. Virtually every day dogs are denied the chance of adoption because of this defective and limited system of alerts, and despite the fact that community members and qualified rescue organizations are ready and able to adopt the animals.
- 48. The limited hours of operation (10:00 a.m. – 4:00 p.m.) make it difficult for those who are employed to visit the shelter during the week. The facilities are not open in the evenings. Moreover, telephone calls are not answered on Saturdays which is yet another roadblock to adoption.
- 49. Moreover, far too many times, community members show up at the shelters with an interest in adopting a particular dog or cat they have seen online or expressed an interest in adopting to RCDAS staff, only to be told the animal has been killed when they come to the shelter. No reason is stated, just that it was killed.
- 50. Equally egregious, there have been instances where a person arrived at the facility to adopt a pet and was prevented from doing so by RCDAS staff. On one occasion, a person went to adopt the dog "Penelope" on May 30, 2024. She was prevented from doing so. One day later, on May 31, 2024, RCDAS records state Penelope underwent "euthanasia." Penelope was pregnant when she was killed and was only one year old herself. These heartless policies are utterly inconsistent with the legal obligation to save adoptable animals, not destroy them.
- 51. Rather than continue to kill adoptable animals, RCDAS must focus their resources on programs that promote and encourage adoption. Such programs would include training and educating kennel attendants and volunteers, recruiting volunteers, having sufficient

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veterinary care available for animals, and increasing meaningful community and rescue outreach.





SECOND CAUSE OF ACTION

Writ of Mandate for Violations of *Civil Code* §1834.4(b) and *Food & Agriculture Code* §17005(b)

(Against Respondents Gettis, RCDAS, County of Riverside)

- 52. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action.
- 53. Civil Code §1834.4(b) and Food & Agriculture Code §17005(b) state: "It is the policy of the state that no treatable animal should be euthanized. A treatable animal shall include any animal that is not adoptable but that could become adoptable with reasonable efforts."
- 54. As shown in the video link herein, there are many animals that arrive at RCDAS with treatable conditions or develop treatable conditions after arrival. (See link:

https://youtube.com/shorts/Zd1A2yrobU0?feature=share.)

55. Given the abysmal kennel conditions, animals often suffer from kennel cough or giardia which may be used as a pretext to then kill the animals, despite the fact that these infectious conditions are easily treatable with minimal expense.

- 56. There is no veterinarian present full-time at each of the three larger RCDAS facilities for daily routine and emergency care.
- 57. Respondents do nothing to address these treatable conditions, and instead, use the condition as a pretext to kill the animal. This is a plain violation of the Hayden Act which, as discussed above, Gettis dismisses as "legalese" that she can ignore.

THIRD CAUSE OF ACTION

Writ of Mandate for Violations of Civil Code §§1834 and 1846 for Failure to Provide Animals with Necessary and Prompt Veterinary Care, Nutrition, and Shelter, and to Treat them Kindly

(Against Respondents Gettis, RCDAS, County of Riverside)

- 58. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action.
- 59. Civil Code §1834 states: "A depositary of living animals shall provide the animals with necessary and prompt veterinary care, nutrition, and shelter, and treat them kindly." The photographs below depict dogs that are not treated kindly, but instead, placed in disgusting kennels that simply cause them to experience more distress in an unpleasant and filthy environment.





- 61. Despite the sizable budget of 39 million dollars for RCDAS there is no veterinarian present full-time at each of the three larger facilities for daily routine and emergency care. Currently, many animals are seen and examined by veterinary technicians only.
- 62. As a result, many animals do not, and have not, received necessary and prompt veterinary care, in violation of Civil Code §1834. Indeed, Gettis public admits that RCDAS does not comply with its statutory duties with respect to veterinary care and contends it is the responsibility of others. (See link: https://youtu.be/MWgHVezfBkI.)
- 63. Instead, animals with minor health issues that could easily be corrected are ignored and not treated, and those minor and treatable conditions are used as pretext to then kill the animal. Conditions such as kennel cough and giardia are prevalent at RCDAS and could be treated at little expense. Indeed, allocating just a few hundred dollars to medicines for dogs at RCDAS—rather than Gettis' meals—would improve the health and happiness of so many animals stuck in the RCDAS kennels.

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Writ of Mandate for Violations of Riverside County Code of Ordinances §6.08.120 – Altered and unaltered animals

(Against Respondents Gettis, RCDAS, County of Riverside)

- 64. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action
- 65. Riverside County *Code of Ordinances* §6.08.120 provides that "[a]n owner *or custodian* of an unaltered dog must have the dog spayed or neutered, or provide a certificate of sterility, or obtain an unaltered dog license in accordance with this chapter. An owner *or custodian* of an unaltered cat must have the animal spayed or neutered or provide a certificate of sterility." (Emphasis added.)
- 66. RCDAS is, under any analysis, a custodian of the dogs and cats in its facilities. There is no exemption in the Code of Ordinances for RCDAS. However, rather than follow § 6.08.120, RCDAS has dodged it for years and neglects to spay or neuter the dogs and cats in its custody before they are adopted or released.

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67. Instead, RCDAS impermissibly transfers this legal duty to others, including those who adopt dogs or cats, or rescue agencies, and has steadfastly refused to follow the law to spay or neuter dogs and cats in its custody.

68. This is especially irresponsible since, though RCDAS may set appointments for those who adopt dogs or cats for spay or neutering, those appointments are frequently set months in advance which is inconsistent with the policy behind *Code of Ordinances* §6.08.120.





FIFTH CAUSE OF ACTION

Writ of Mandate for Violations of Public Records Act California Constitution, Art. I, §3; Government Code §7920, et seg. (Against Respondents Gettis, RCDAS, County of Riverside)

- 69. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action.
- 70. The right to inspect public records is set forth in Article I, §3, of the California Constitution and the California Public Records Act ("CPRA"), Government Code §7920, et seq.
- 71. Community members and residents of the County of Riverside have requested records from Respondents relating to the operation and management of RCDAS. Respondents have not produced the records requested. Respondents continue to unlawfully withhold records that are indisputably subject to timely production under the CPRA. For instance, a community

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member made a public records request on August 24, 2024 to RCDAS, seeking documents, including those relating to numbers of employees, budget, management, kennel cleaning, feeding protocols, incident reporting, vaccinations, adoption protocol, and intake and euthanasia statistics. To date, no documents have been provided. Consequently, Petitioners, who have a beneficial interest in having the constitutional and statutory duties executed properly by Respondents, and those duties enforced by the Court, require this Court's intervention and an order directing Respondents to comply with the applicable law and produce the requested records.

- 72. RCDAS is governed by the public disclosure requirements of Article 1, §3, of the California Constitution and Government Code §7920, et seq.
- 73. The California Constitution, Art. I, § 3(b)(1), declares that "[t]he people have the right of access to information concerning the conduct of the people's business, and, therefore, the meetings of public bodies and the writings of public officials and agencies shall be open to public scrutiny."
- 74. The CPRA, Government Code § 6250, declares that "access to information concerning the conduct of the people's business is a fundamental and necessary right of every person in this state."
- 75. The CPRA provides, Government Code §7921.000, that "access to information concerning the conduct of the people's business is a fundamental and necessary right of every person in this state."
- 76. Respondents have not complied with their constitutional and statutory duties. By refusing to produce documents, Respondents have violated the California Constitution, Art. I, §3, and the CPRA, thereby causing Petitioners to seek the desired relief. ///

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SIXTH CAUSE OF ACTION

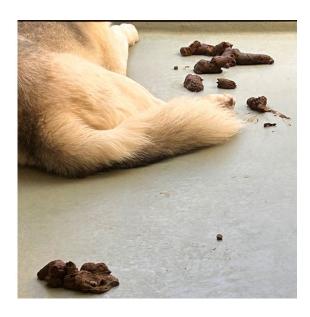
Writ of Mandate for Violations of Food & Agricultural Code §32003 (Against Respondents Gettis, RCDAS, County of Riverside)

- 77. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action.
- 78. Food and Agricultural Code §32003 requires that all public shelters keep accurate records for every animal taken up, impounded, or treated. In addition to including information such as the date of euthanasia and final disposition of the animal, the records must include the "circumstances under which the animal was taken up, medically treated, euthanized or impounded."
- 79. Respondents consistently violate this statute by failing to accurately and truthfully record information about the circumstances under which they kill animals, and report intake and outcomes. For instance, Respondents maintain inaccurate records that do not correctly state information relating to animals under their care. Further, Respondents routinely falsify records by listing the reason for euthanasia as "medical" or "behavioral" when, in truth, the decision to kill the animal was made by Respondents for reasons completely unrelated to medical condition since the animals are healthy and adoptable, and instead based on a sham reason, unsupported by actual facts. Further, records state that a rescue organization was sought

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for a "behavioral" animal, then sometimes moments later, an entry is made that no rescue is available, and thereafter, the animal is killed.





SEVENTH CAUSE OF ACTION

Taxpayer Suit pursuant to Code Civ. Proc. §526a and Common Law – Hassen Contract

(Against Respondents County of Riverside, RCDAS, and Van Wagenen)

- 80. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action.
- 81. "It is settled that a taxpayer can bring suit against governmental bodies in California under either of two theories, one statutory, the other based upon the common law. [citing Code Civ. Proc. §526a]. This provision is to be compared to and contrasted with the common law authority for taxpayer suits [citation omitted] that a 'taxpayer in his representative capacity can sue a municipality only in cases involving fraud, collusion, ultra vires, or a failure on the part of the governmental body to perform a duty specifically enjoined." *Los Altos Property Owners Assn. v. Hutcheon* (1977) 69 Cal.App.3d 22, 26.
- 82. Section 526a provides in part that "an action to obtain a judgment, restraining and preventing any illegal expenditure of, waste of, or injury to, the ...funds ... of a local agency, may be maintained against any officer thereof, or any agent, or other person, acting in

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- 83. "The essence of a taxpayer action is an illegal or wasteful expenditure of public funds" McGee v. Torrance Unified School District (2020) 49 Cal.App.5th 814, 825. As stated in Ceres v. City of Modesto (1969) 274 Cal. App.2d 545, 555, "a court must not close its eyes to wasteful, improvident and completely unnecessary public spending, merely because it is done in the exercise of a lawful power." A claim for taxpayer waste of public funds may also be found where the expenditures provide (1) "no public benefit" or (2) are "totally unnecessary or useless" or (3) "for a plan costing much more than any alternative plans considered, without a finding of any additional public benefit." Mohler v. County of Santa Clara (2023) 92 Cal.App.5th 418, 425; Trim, Inc. v. County of Monterey (1978) 86 Cal.App.3d 539, 543, citing Los Altos Property Owners Assn. v. Hutcheon (1977) 69 Cal. App.3d 22, 30.
- 84. Moreover, "disgorgement of public funds is a remedy available ... in a taxpayer's action." Davis v. Fresno Unified School District (2020) 57 Cal.App.5th 911, 942. Indeed, almost a century ago, in Osburn v. Stone (1915) 170 Cal. 480, 482, the California Supreme Court held that section 526a "does not, in letter or in spirt, forbid a taxpayer from seeking to recover, on behalf of his municipality, ...moneys if illegally expended." See also Blair v. Pitchess (1971) 5 Cal.3d 258, 268 (citing Osburn); Stanson v. Mott (1976) 17 Cal.3d 206, 210 (state employee "may be held personally liable to repay expended funds" if he failed to exercise due care in authorizing the expenditure of the funds); Harman v. City and County of San Francisco (1972) 7 Cal.3d 150, 160 (holding that taxpayer may seek "damages in behalf of the city" for the difference between actual value and sale price of the sale of public property);

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- 85. As set forth herein, Van Wagenen recommended that the Riverside County Board of Supervisors approve the Hassen consulting contract on September 17, 2024. The Board of Supervisors did so. Notably, just weeks before, at a Board of Supervisors meeting on August 27, 2024, Board members were clamoring that the cities in the Coachella Valley should build their own animal shelters. Suddenly, the focus shifted, with Van Wagenen's engineering, that the Board reward Hassen with a multi-million-dollar contract, which, of course, would have been completely unnecessary had Van Wagenen not hired Gettis in the first place. The Hassen contract is an utter waste of taxpayer funds. As set forth below, Hassen's animal shelter philosophy is more suited for the 19th century than today.
- 86. The goal of Hassen is to leave animals on the streets to fend for themselves and die, to take away the ability of the citizens in a community to take the animals to the designated shelter, and to force the community to do the job Animal Services is budgeted to do. Across multiple communities and organizations, Hassen has built a troubling track record of failure, masked by intentional manipulation and self-serving strategies. While she presents herself as a leading figure in the world of animal welfare, her actual influence has left every organization and community she has touched worse off than before, with her pockets full of money intended to help animals and support the people working to protect them. Rather than helping, she has left behind a legacy of harm and despair.

87. As Nathan Winograd notes:

"At Austin Pets Alive, Hassen was one of the chief architects and promoters of Human Animal Support Services (HASS), urging "shelters" to make pandemic-era closures permanent by turning away stray animals. She also sat on the National Animal Control Association board, which encouraged shelters to re-abandon animals people found on the streets. These policies manipulate intake and placement rates by abandoning the fundamental purpose—indeed the very definition—of a shelter; to provide a safety net of care for lost, homeless, and unwanted animals. Under HASS, "Intakes

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- 88. Hassen's time as Austin Pets Alive serves as a prime example of how her influence can dismantle an entire system. Under her leadership, animals were left on the streets and public safety was severely compromised. To the casual observer, it might have seemed like she was delivering results. However, a deeper look reveals that her "success" was nothing more than a clever manipulation of statistics. She deliberately misled the community to make it appear as though her policies were working when, in reality, they were a disaster. The City of Austin is still dealing with the aftermath of her leadership, forced to clean up the mess she left behind.
- 89. Unfortunately, this was not an isolated incident. Her time at Pima County in Tucson, Arizona, followed the same damaging pattern. Although she touted favorable numbers and promoted her supposed successes, those who looked closer saw a different reality. Shelters were in disarray, animals roamed the streets as strays, and the community faced increased challenges. Her strategies were not about solving problems, but creating the illusion of improvement. She knowingly pushed animals out of shelters and into the community, preferring to reduce shelter numbers at any cost—even if that cost mean sacrificing the welfare of the animals and the safety of the public. These decisions were not mistakes; they were intentional moves to boost her personal reputation, while the community suffered in the long term.
- 90. Her involvement with the Human Animal Support Services (HASS) initiative during the COVID-19 pandemic further highlights her ability to manipulate a crisis for personal gain. Instead of genuinely supporting municipal animal services during a critical time, she used the pandemic to push her own agenda. She eroded trust in professional municipal animal services, instead relying on unauditable statistics to present false narrative of success. In reality,

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- 91. Similar strategies employed by a group of fringe organizations including Hassen left El Paso, Texas in shambles with pets suffering without aid on the streets. Hassen finds refusing to help pets suffering on the streets not only acceptable but preferred to allowing them the comfort of shelter, nutrition, veterinary care and a home where they are loved. One of Hassen's components of her program is called Finder to Foster or Friendly Finder: people who find a stray can "register" the stray online with the shelter. Hassen states this is successful in getting more lost animals "back home" without that animal having to come into the shelter. She claimed her program had an almost "100%" success rate of registered animals being returned back to their owner/home. In 2023, 3,860 "found animals" were registered with El Paso Animal Services and only 793 "registered animals" made it back home as reported by the finders, far afield of her claim of being close to 100%. The status of the remaining 3,067 animals is unknown. Whether they even survived is unknown since there is no follow-up done by the shelter. In 2023, a total of 4,703 animals within the shelter system are missing/unaccounted for.
- 92. The most disturbing element of Hassen's career is that these actions were intentional. She is not someone who merely mismanaged responsibilities or failed to understand the complexities of the field. Rather, she actively chose to manipulate statistics and deceive communities to further her own agenda. In each case, her priorities were clear: create favorable optics to advance her career and profit financially off of animals in need, regardless of the harm done to the animals or the people working to help them. This has become especially apparent since she founded her own consulting company, where her primary focus has been personal profit, not the animals or communities she claims to serve. Simply stated, personal profit extracted from taxpayer funds.

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- 94. It is essential to recognize the danger of allowing a fringe person, Hassen, and her fringe organization, Outcome for Pets Consulting, LLC, to continue influencing municipal animal services. Hassen's actions demonstrate a clear lack or regard for the animals and communities she pretends to protect, replaced by a relentless pursuit of personal gain and influence. As her track record shows, the communities that place their trust in her suffer the consequences, often for years after her departure.
- 95. True leadership in animal welfare requires accountability, compassion, and a genuine commitment to solving problems, not masking them or pretending they do not exist. Hassen has proven, time and time again, that she is not interested in any of these core values. Instead, she exploits systems, inflates her success, and moves on to the next opportunity—in this case, Riverside County and her \$2,500,000 boondoggle—leaving behind only chaos and despair. The consequences of allowing her to wreak havoc in Riverside County are as obvious as they are dangerous, and the costs will be borne by the animals she falsely claims to help and the communities who are forced to expand her bank account through taxpayer funds.
- 96. Enough is enough, the Hassen contract must be cancelled and restitution to Riverside County paid by Van Wagenen for all monies paid under the contract. The contract is an extraordinary waste of taxpayer funds. By way of example, the Board of Animal Services Commissioners of the City of Los Angeles sought approval to pay Hassen and her LLC \$25,000 for an assessment of animal services. Somehow, the County of Riverside thought it smart to pay 100 times what Los Angeles thought was reasonable. It boggles the mind. Further, the contract is the result of fraud, collusion, and/or ultra vires conduct, given its nonsensical "sole source"

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97. After about a year and a half after Hassen's program with the El Paso shelters, a group of local rescues presented to the El Paso City Council a letter outlining many of the issues with the HAAS program and noting "[i]t is time to permanently end HASS in the City of El Paso." (See link: https://cloud.wclgportal.com/s/4rDGArtFnJiyY2Z.) The letter gives an example of the failings in El Paso:

"Nesa, a rescued dog who was adopted out by one of the local rescues, was lost and picked up by a good Samaritan. This individual tried to take her to Animal Services. Animal Services refused to take Nesa in and instructed the individual that if her could not keep the dog or hold her, then he should release her back on the street. Due to his circumstances he was not able to keep her. Consequently, following the instructions of Animal Services, he released Nesa. The employee at Animal Services did not even both to scan Nesa for a microchip. Nesa was found dead a few days later."



Sadly, Nesa had a microchip, it was registered to the rescue and had the shelter called the rescue, Nesa would have been picked up in less than 15 minutes and would not have taken any kennel space. The good Samaritan explained to shelter staff that he was on his way to work and

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had no means to care for Nesa. Shelter staff instructed the good Samaritan to release Nesa back into the streets, and stood by and watched as Nesa was let go. Nesa's body was found two days later, she had been hit by a car and killed, just a few blocks from the shelter. For Nesa, and dogs like her, the Hassen approach has proved fatal. This callous and inhuman treatment of animals is not what the County of Riverside deserves, and under no calculus is such systematic cruelty worth taxpayer funds of two and one-half million dollars. The animals in our County, and the taxpayers in our community, deserve much better than Hassen's cold and cruel response to animals in need of help, care and love.

98. The common theme with municipal shelters that have used Hassen is that the shelter directors have no experience and are unqualified to manage a shelter. That is precisely the situation in Riverside County that Hassen seeks to profit from: Gettis had no experience in animal shelter management; none whatsoever. Hassen manipulated this situation to promote her failed and flawed approach. Unfortunately, municipal management and elected leaders may be just as uninformed—or gullible—as those persons running a shelter. Surprisingly, the Hassen contract—for the enormous sum of \$2,450,000—was given the green light with no substantive discussion, in part because Van Wagenen in his summary to the Board concocted a story about Hassen grounded more in fiction than fact.

99. Petitioners therefore request that the Court (1) restrain and enjoin Respondent County of Riverside from performing the Agreement between Respondent County of Riverside and Outcome for Pets Consulting, LLC, recommended for approval by Respondent Van Wagenen on September 13, 2024, and approved by the Riverside County Board of Supervisors on September 17, 2024; (2) cancel the Agreement between Respondent County of Riverside and Outcome for Pets Consulting, LLC, pursuant to paragraph 5.1 of the Agreement; and (3) compel restitution by Respondent Van Wagenen to Respondent County of Riverside of all monies paid by Respondent County of Riverside pursuant to the Agreement between County of Riverside and Outcome for Pets Consulting, LLC.

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EIGHTH CAUSE OF ACTION

Taxpayer Suit pursuant to Code Civ. Proc. §526a and Common Law – Gettis **Employment Contracts**

(Against All Respondents)

- Petitioners reallege and incorporate all allegations herein as if fully set forth in 100. this cause of action.
- 101. As set forth above in ¶36, Respondent Gettis has a Bachelor's degree in Architectural Studies and a Master's degree in Architecture. For 17 years, she had Parks and Rec experience with the County of Riverside. Before she was hired by Van Wagenen as Director of RCDAS, she had no experience with animal care, animal welfare, shelter management or animal advocacy. Nor did she have any experience overseeing an organization with a 39-million-dollar budget.
- 102. Nonetheless, Gettis was hired in a secretive and opaque manner. She was not hired by the County of Riverside Board of Supervisors nor were any public hearings held relating to the position of Director of RCDAS or her employment by the County of Riverside. Instead, Gettis was appointed to the position of RCDAS Director by Van Wagenen, effective

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March 10, 2022. As Van Wagenen made the hiring decision, there was no associated agenda item at a Board of Supervisors meeting.

103. The unanswered questions as a result of this shrouded hiring ploy include why was Gettis hired with no experience or qualifications for the position, what other applicants were interviewed and considered for this position, and is it really believable that the most qualified candidate for the position was someone with a degree in architecture with (1) no background in animal services, (2) no qualifications for the position, but (3) a spouse who was Chief Deputy County Counsel for the County of Riverside at the time Van Wagenen made his decision.

104. According to public records, for 2022, Gettis received total pay of \$202,670.34, and total pay and benefits of \$255,621.29. For 2023, Gettis received total pay of \$221,867.73, and total pay and benefits of \$278,216.02. In other words, in just one year, she received close to a 10% increase in total pay and benefits.

105. During this time, as set forth herein, RCDAS suffered from a lack of leadership, mismanagement, budget opacity, flouting of the Hayden Act, disregard for the health and safety of animals under its care, disinterest in working with the community and rescue organizations to place animals in homes, lack of veterinary care for the animals under its care, killing adoptable animals, or animals that could be made adoptable with reasonable efforts, in violation of the Hayden Act, keeping inaccurate records that, for example, labeled animals as having "behavioral" problems when they did not, then using that false label as an excuse to kill them, and brazen nepotism.

106. The secretive and transparently collusive hiring of Gettis constitutes a waste of taxpayer funds since it was a useless expenditure of public funds with no public benefit. Gettis had no experience or qualifications in animal control or shelter operations. Notably, the County of Riverside Position Brochure for Animal Services Director for Gettis' replacement (https://cloud.wclgportal.com/s/mg6Kczb4kDPWFQS) makes it crystal clear what qualifications are essential for this position:

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"Bachelor's degree from an accredited college or university, preferably with a major in business or public administration, or a closely related field is required. Master's degree from an accredited college or university with a major in business of public administration, or a closely related field is preferred. Over four years of experience in a management or administrative capacity in a public or private organization involved in animal control and shelter operations." (Emphasis added.) The Position Brochure also notes that "[r]esumes should reflect years and months of positions held, as well as size of staff and budgets you have managed." (Emphasis in the original.) 107.

Gettis, as discussed above, lacked both the education and experience qualifications set forth in the Position Brochure for her replacement. These requisite qualifications, of course, were as critical in 2022 when Gettis was hired as they are now in 2024 when Respondent County of Riverside is looking for her replacement. The difference being that Gettis was hired by Van Wagenen outside the public eye, with no public vetting, and no input by the Board of Supervisors, and, coincidentally, with her spouse being the County Counsel for the County of Riverside at the time.

108. As a result of the dubious hiring of Gettis, Van Wagenen and the County of Riverside have wasted approximately \$500,000 in taxpayer funds to pay Gettis as Director of RCDAS when she had no experience, no qualifications, mismanaged RCDAS (which led to other wasted taxpayer funds, such as the cost of killing so many animals), and then was removed fourteen days after this action was filed.

109. This waste of taxpayer funds was anything but a "mistake" by Van Wagenen and the County of Riverside, but rather was totally unnecessary, useless and imposed significant additional costs without any public benefit. See e.g., Mohler v. County of Santa Clara (2023) 92 Cal.App.5th 418424-425. The costs include searching for, and hiring, a new Director, and "promoting" Gettis to a new position in the County of Riverside when she should have been

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terminated. In fact, this was, as noted in Ceres, supra, 274 Cal.App.2d 245, 255, classic wasteful and improvident spending. Providing compensation to someone with absolutely no education, experience or skills for the position, but who, nonetheless, was hired and given a salary and benefits of over a quarter million dollars annually, is wasteful, unnecessary and useless. Moreover, the hiring of Gettis was not only a waste of taxpayer funds, but also a result of fraud, collusion, and/or ultra vires conduct, based on the undisputed lack of experience and qualifications for the position, as well as the fact that the hiring of Gettis violated the County of Riverside Human Resources Employee Handbook ("Handbook") which requires that appointments be based on "merit and ability." Handbook, at p. 40.

- 110. As if the wasteful spending of taxpayer funds to hire Gettis was not enough, on September 4, 2024, she announced she had received a "promotional opportunity" with the County of Riverside, evidently, thanks to Van Wagenen—the County representative who improvidently hired her in the first place and who is now subjecting taxpayers to the additional waste of public funds.
- 111. That "promotional opportunity" turned out to be a position as Executive Director, Riverside University Health System. It is unknown if this "Executive Director" position even existed before Gettis was hired for it; however, its description is characterized by a nebulous word salad that is difficult to comprehend:

With support of County of Riverside's Assistant County Executive Officer (ACEO) and County Administration, the Executive Director, RUHS for General Administration will conduct administrative studies or research studies and recommend to the RUHS-MC CEO or similar executive management, and governing boards, the formulation, revision, and implementation of policies, procedures, programs and strategies to achieve effective collaboration with the County's centralized procurement, human resources, and legislative functions. The incumbent will further provide executive oversight in the development of strategic plan, legislative analyses/proposals, procurements, research and grant development, and contract monitoring. Depending on the area of oversight, the

Executive Director, RUHS may also serve as the department designee on a variety of government relations matters, attend community and governmental events, serve on various committees, and manage community engagement by developing key relationships at all levels with community stakeholders and community-based organizations.

(https://www.governmentjobs.com/careers/riverside/classspecs/1209912?keywords=executive%20director&pagetype=classSpecifications.)

3 sentences containing 140 words which do very little to explain the position.

- this health care/patient management position. The required degrees are in business, nursing, healthcare, public administration—and architecture and engineering! It is difficult to understand how a degree in architecture would be helpful in a position that "assists the RUHS-MC executive management in the administration and operation of the Riverside University Health System Medical Cener (RUHS-MC) and integrated ambulatory health services, including the Community Health Centers (CHC's) and hospital-based clinics; conducts administrative studies or research studies and advises executive management and governing boards on the formulation and revision of RUHS policies, programs and strategies" Yet, there is the hook for Van Wagenen, the County of Riverside and Gettis—she has a degree in architecture.
- 113. As with the Director position with RCDAS, this web of deceit was carried out secretly and with no public discussion. Curiously, Gettis described it only as a "promotional opportunity" when she announced it on September 4, 2024. No item was placed on the agenda for discussion at a Board of Supervisors meeting nor did the Board of Supervisors address this "promotional opportunity" after Gettis has removed, moved, and/or resigned as Director of RCDAS.
- 114. This is yet more wasteful, improvident and completely unnecessary public spending. Wasting taxpayer money—likely as much, if not more, than what Gettis was making

as Director of RCDAS—on a position apparently made up specifically for Gettis to move her out of RCDAS and hope that takes care of the problem, is a plain violation of Code Civ. Proc. §526a. Further, based on the absence of any qualifications for the position, the "promotion" was based on fraud, collusion, and/or ultra vires conduct. The County of Riverside Human Resources Employee Handbook ("Handbook") requires that promotions be based on "merit and ability." Handbook, at p. 40. This one plainly was not.

- 115. Petitioners therefore request that the Court restrain and enjoin Van Wagenen, County of Riverside and Gettis from the wasteful expenditure of taxpayer funds with respect to the payment of salary or other benefits to Gettis as Director of RCDAS and as Executive Director, Riverside University Health System Medical Center.
- 116. Petitioners further request that the Court compel restitution by Respondent Van Wagenen and Respondent Erin Gettis to Respondent County of Riverside of all monies paid by Respondent County of Riverside pursuant to the agreement between Respondent County of Riverside and Respondent Erin Gettis for her employment as Executive Director, Riverside University Health System Medical Center.
- 117. Petitioners further request that the Court compel restitution by Respondent Van Wagenen and Respondent Erin Gettis to Respondent County of Riverside of all monies paid by Respondent County of Riverside pursuant to the agreement between Respondent County of Riverside and Respondent Erin Gettis for her employment as Director, Riverside County Department of Animal Services.

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NINTH CAUSE OF ACTION

Taxpayer Suit pursuant to Code Civ. Proc. §526a and Common Law – **RCDAS Employee Nepotism**

(Against All Respondents)

- 118. Petitioners reallege and incorporate all allegations herein as if fully set forth in this cause of action.
- 119. Nepotism is defined as an employee's use of influence or power to hire, transfer, or promote someone because of a personal relationship which may include a familial relationship by (1) blood, (2) adoption, (3) marriage, whether that marriage is a current or former one, (4) domestic partnership, or, (5) cohabitation. Nepotism occurs when those with the power to make employment-related decisions favor their family or friends, over others, without regard to merit. Nepotism is a serious issue in the workplace since it can (1) reduce worker morale, (2) increase turnover, (3) decrease productivity, (4) diminish employee loyalty to the employer, (4) make employees care less about the quality of their work, if personal relationships govern positions, and (5) create poor management personnel.
- 120. California regulates and defines nepotism in the state civil service. Cal. Code Regs. Title 2, § 87 – Anti-Nepotism provides: "Appointing powers shall hire, transfer, and promote all employees on the basis of merit and fitness in accordance with civil service statutes, rules and regulations. Nepotism is expressly prohibited in the state workplace because it is antithetical to California's merit based civil service system." § 87 further provides that "[a]ll appointing powers shall adopt an anti-nepotism policy that includes ...(1) A statement that the

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appointing power is committed to merit-based hiring and that nepotism is antithetical to a meritbased civil service system."

- 121. Notably, nowhere in the 75-page County of Riverside Human Resources Employee Handbook will the word "nepotism" be found. This is so despite the comment by Respondent Van Wagenen that "[t]he Executive Office is the operational and administrative oversight department for the County of Riverside government and seeks to provide vision, leadership, and coordination for all county departments." Handbook, at p. 2. Admittedly, the Handbook provides that hiring and promotions be based on "merit and ability." Handbook, at p. 40.
- Nepotism is rampant at RCDAS. To give some examples, a lieutenant from 122. Field Services is married to the animal services manager at Coachella Valley Animal Campus, the Supervising Animal Services Counselor is their nephew, and the Senior Animal Counselor is their daughter-in-law. Four family members employed in the same department is, quite simply, classic nepotism. This inexcusable—and legally impermissible—nepotism destroys employee morale, perpetuates favoritism in the workplace, leads to overlooking of discipline issues, damages employee morale and work ethic, leads to biased and meritless promotional opportunities, and perhaps worst of all, is condoned by upper management who does nothing, thereby sending the message to all other employees that they are, and will be, treated far differently than the family "favorites." Favoritism, cronyism, and preferential employment opportunities do not belong in the workplace.
- 123. Respondent County of Riverside, as a public agency, undermines the public trust and wastes taxpayer funds when it engages in nepotism, and indeed, promotes unfair hiring practices, favoritism and cronyism. Further, favoritism and cronyism are grounded in

⁸ As discussed herein, there is a parallel to the nepotism at RCDAS with the hiring of Respondent Gettis as Director of RCDAS—with no experience in animal services, and to her "promotional opportunity" with Riverside University Health System, again with no experience in patient or health care management—while her husband during this time frame served as County Counsel for the County of Riverside. Given the example set by County management, it is hardly surprising to see pervasive nepotism at RCDAS.

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760-862-9254 | FAX 760-862-1121 旦 fraudulent actions, collusion and/or ultra vires conduct since they are not based on merit, and misrepresent or conceal the nepotism between the person in power who makes the hiring decision based not on merit, but on favoritism and nepotism.

- 124. Petitioners therefore request that the Court restrain and enjoin Van Wagenen, County of Riverside and RCDAS from the wasteful expenditure of taxpayer funds with respect to the payment of salary or other benefits to RCDAS employees hired through nepotism, and establish an anti-nepotism policy for the County of Riverside.
- 125. Petitioners further request that the Court compel restitution by Respondent Van Wagenen and Respondent Erin Gettis to Respondent County of Riverside of all monies paid by Respondent County of Riverside to RCDAS employees hired through nepotism.

PRAYER FOR RELIEF

WHEREFORE, Petitioners respectfully request that this Court:

- Issue a Writ of Mandate and Order for Injunctive Relief directing Respondents to cease violating the law, including the Hayden Act, Riverside County Code of Ordinances §6.08.120, California Constitution, Art. I, §3, the California Public Records Act, and Code Civ. Proc. §526a, as set forth herein, and further, compelling Respondents to take the following actions:
- (a) Restrain and enjoin Respondent County of Riverside from performing the Agreement between Respondent County of Riverside and Outcome for Pets Consulting, LLC, recommended for approval by Respondent Van Wagenen on September 13, 2024, and approved by the Riverside County Board of Supervisors on September 17, 2024;
- (b) Cancel the Agreement between Respondent County of Riverside and Outcome for Pets Consulting, LLC, recommended for approval by Respondent Van Wagenen on September 13, 2024, and approved by the Riverside County Board of Supervisors on September 17, 2024, pursuant to paragraph 5.1 of the Agreement;
- Compel restitution by Respondent Van Wagenen to Respondent County (c) of Riverside of all monies paid by Respondent County of Riverside pursuant to the Agreement

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between County of Riverside and Outcome for Pets Consulting, LLC, recommended for approval by Respondent Van Wagenen on September 13, 2024, and approved by the Riverside County Board of Supervisors on September 17, 2024;

- (d) Restrain and enjoin Respondent County of Riverside from performing the agreement between Respondent County of Riverside and Respondent Erin Gettis for her employment as Executive Director, Riverside University Health System Medical Center;
- (e) Terminate the agreement between Respondent County of Riverside and Respondent Erin Gettis for her employment as Executive Director, Riverside University Health System Medical Center;
- (f) Compel restitution by Respondent Van Wagenen and Respondent Gettis to Respondent County of Riverside of all monies paid by Respondent County of Riverside pursuant to the agreement between Respondent County of Riverside and Respondent Erin Gettis for her employment as Executive Director, Riverside University Health System Medical Center;
- Compel restitution by Respondent Van Wagenen and Respondent Erin (g) Gettis to Respondent County of Riverside of all monies paid by Respondent County of Riverside pursuant to the agreement between Respondent County of Riverside and Respondent Erin Gettis for her employment as Director, Riverside County Department of Animal Services;
- (h) Restrain and enjoin Respondents County of Riverside, RCDAS and Van Wagenen from the wasteful expenditure of public funds with respect to the payment of salary or other benefits to RCDAS employees hired through nepotism, and establish an anti-nepotism policy for the County of Riverside;
- (i) Compel restitution by Respondents Van Wagenen and Gettis of all monies paid by Respondent County of Riverside to RCDAS employees hired through nepotism;
 - (i) Cease the killing of adoptable animals in violation of the Hayden Act;
- (k) Cease the killing of animals that could become adoptable with reasonable efforts in violation of the Hayden Act;

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	(1)	Hire a forensic auditor to review the RCDAS budget, and all financial
data and recor	ds of R	CDAS;

- (m) Hire veterinarians to be present full-time at each of the three larger facilities for daily routine and emergency care, and additional qualified kennel attendants;
- (n) Cease any current temperament/behavior assessments evaluating whether a dog or cat is to be killed since such assessments are currently conducted in an improper and negligent manner;
- (o) Hire qualified personnel to perform temperament/behavior assessments of animals to determine whether they are adoptable or could be made adoptable with reasonable efforts;
- (p) Cooperate with qualified rescue organizations and adoption organizations, and promptly release animals to a qualified organization in accordance with the Hayden Act;
- (q) Cease any "euthanasia" date upon notification of interest by an individual, rescue organization or adoption organization;
- Commence programs that educate kennel staff and volunteers on how to (r) interact and care for animals to increase their adoptability;
- (s) Provide animals in the custody of RCDAS with necessary and prompt veterinary care, nutrition, shelter, and treat them kindly, as required by law;
- (t) Require a licensed veterinarian to sign a declaration under oath attesting to his/her opinion that "euthanasia" is medically warranted and sets forth, in detail, the factual basis for that opinion;
- (u) Maintain accurate and truthful records for all animals under the care of RCDAS;
- (v) Replace current staff who do not follow the Hayden Act and do not act in the best interests of the animals under their care;

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1		(w)	Provide animals with	n proper	nutrition and water, clean kennels and		
2	regular exercise, on at least a daily basis;						
3		(x)	Spay and neuter all a	nimals	in the custody of RCDAS before adoption or		
4	release, pursuant to Riverside County Code of Ordinances §6.08.190(a) or (b); and						
5		(y)	Appoint a monitor to	overse	e compliance and report findings back to the		
6	Court on a sche	dule d	leemed appropriate by	the Co	urt;		
7	2.	Award	l Petitioners all costs i	ncurred	in this action;		
8	3.	Award	l Petitioners reasonabl	e attorn	ey fees, pursuant to Code of Civil Procedure		
9	§1021.5; and						
10	4.	Award	Petitioners such othe	r and fu	orther relief as the Court deems just and		
11	proper.						
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13	DATED: Nove	mber	4, 2024	WAL	TER CLARK LEGAL GROUP		
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15				By: _	Dan C. Bolton		
16					Dan C. Bolton Attorneys for Petitioners		
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VERIFICATION

I, Alan Woodruff, declare:

I am a Petitioner in this action.

I have read the foregoing FIRST AMENDED PETITION FOR WRIT OF MANDATE; FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF and know its contents. The same is true of my own knowledge, except as to those matters which are stated on information and belief, and, as to those matters, I believe them to be true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on November 4, 2024, at La Quinta, California.

Alan Woodruff

A Professional Law Corporation 71.841 Highway 11.1

TEL 760-862-9254 | FAx 760-862-1121

<u>VERIFICATION</u>

I, David Kirk, declare:

I am a Petitioner in this action.

I have read the foregoing FIRST AMENDED PETITION FOR WRIT OF MANDATE; FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF and know its contents. The same is true of my own knowledge, except as to those matters which are stated on information and belief, and, as to those matters, I believe them to be true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on November 4, 2024, at Paim Desert, California.

David Kirk

A Professional Law Corporation 71-841 Highway 111

TEL 760-862-9254 | FAx 760-862-1121

<u>VERIFICATION</u>

I, Lisa Blodgett, declare:

I am a Petitioner in this action.

I have read the foregoing FIRST AMENDED PETITION FOR WRIT OF MANDATE; FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF and know its contents. The same is true of my own knowledge, except as to those matters which are stated on information and belief, and, as to those matters, I believe them to be true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on November 4, 2024, at La Quinta, California.

Lisa Blodgett
Lisa Blodgett

A Professional Law Corporation 71-861 Highway 111

TEL 760-862-9254 | FAx 760-862-1121

VERIFICATION

I, Tiffani LoBue, declare:

I am a Petitioner in this action.

I have read the foregoing FIRST AMENDED PETITION FOR WRIT OF MANDATE; FIRST AMENDED COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF and know its contents. The same is true of my own knowledge, except as to those matters which are stated on information and belief, and, as to those matters, I believe them to be true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on November 4, 2024, at Paim Springs, California.

Signed with Docubee – 4d7b8f12c884

Tiffani LoBue